

# Utilities Commission of the Northern Territory

Independent Investigation into the 12 March 2014 Darwin Katherine System Black

April 2014



## **Table of Contents**

1	Exe	ecutive Summary1
	1.1	Channel Island Power Station1
	1.2	Weddell Power Station2
	1.3	Recommendations2
2	Intr	oduction3
3	Sta	te of the System4
	3.1	State of the System Prior to the Incident4
	3.2	Sequence of Events Leading to the Incident4
	3.3	State of the System after the Incident7
	3.4	Related Subsequent Incidents
		3.4.1 Channel Island Power Station
		3.4.2 Weddell Power Station
4	Roc	ot Cause Analysis12
	4.1	Actions Resulting from the Failure of Circuit Breaker 602 Hudson Creek Substation
	4.2	Protection Operation 12
5	Per	formance History of Relevant Network Assets13
	5.1	Hudson Creek Circuit Breakers13
		5.1.1 Maintenance History
		5.1.2 Previous Failures of Similar Equipment
		5.1.3 Other Network Assets Involved13
6	Ger	nerator Response14
	6.1	Response of the CIPS Generators14
	6.2	Response of the Weddell Generators 15
	6.3	Response of the Katherine Generators16
	6.4	Response of the Pine Creek Generators16
	6.5	Performance of the Generator Protection Systems 16
7	Ris	k Mitigation Procedures followed by System Control17
	7.1	Risk Mitigation Standards and Procedures Adopted by System Control17
	7.2	Implementation and Effectiveness of these Procedures 17



8	Caι	usal Factors	19
	8.1	Other Factors contributing to the Occurrence and Severity of the	
		Incident	19
9	Spe	eed of Response	20
	9.1	Identification of Cause of the Incident	20
	9.2	Restoration Plan Development	20
	9.3	Implementation of the Restoration Plan	20
	9.4	Communications with External Parties	20
10	Pov	ver System Restoration	21
		Time to Restore	
	10.2	Sequence of Restoration	. 21
	10.3	Prioritisation of Restoration	. 21
11	Rec	commendations to Avoid a Recurrence	22
	11.1	Design of the Power System	.22
	11.2	Power System Operations	23
	11.3	Maintenance Practices	23
12	Imp	act of Gas Supply on Restoration Duration	25
		External Gas Supply	
	12.2	Gas Supply Internal to the Power Stations	.25
13	Sub	sequent Investigations	26
14	Ove	erall Conclusions	27
15	Rec	ommendations	28
	15.1	System Operations	28
	15.2	Channel Island Power Station	,28
	15.3	Weddell Power Station	28
	15.4	Network	29
	15.5	General	29

## **List of Appendices**

Appendix A Request for Access Appendix B Weddell Power Station – Lessons Learnt



## **List of Figures**

Figure 3.1: Backbone of the Darwin 132kV System

- Figure 3.2: Unit loadings on the Channel Island and Weddell Power Station Units
- Figure 6.1: Generation Trends

## **List of Tables**

- Table 3.1:
   Completed Switching Operations Preparatory to Planned Maintenance
- Table 3.2:
   Relevant Part of Planned Switching Sequence to Allow Repair of CB 132HC602 and Consequences
- Table 3.3: Subsequent Circuit Breaker Operations
- Table 3.4: Weddell Power Station Restart Attempts
- Table 6.1: Chronology of Response of CIPS Generators
- Table 11.1:
   CB 132HC602 Out of Service, Consequence of a Further 132kV Circuit Breaker at Hudson Creek Opening



## 1 Executive Summary

At 01.21 on 12 March 2014, the Darwin Katherine Power System went black, resulting from the actions taken in response to a 132kV circuit breaker located at the Hudson Creek Substation failing to operate correctly during switching for planned routine maintenance on Hudson Creek 132/66kV Transformer 1. Following the failure of this circuit breaker, it was decided to cancel the planned routine maintenance and repair the failed circuit breaker instead. It was the actions taken to isolate this this circuit breaker, some 40 minutes after the initial failure of the circuit breaker, which caused the protection systems to operate and disconnect both of the Channel Island Power Station to Hudson Creek Substation 132kV power lines. This led to a widespread power outage extending from Darwin to Katherine affecting some 65,000 customers.

The key events that led to the power outage include:

- The Preparation and Restoration Instruction prepared to enable routine maintenance on Hudson Creek 132/66kV Transformer 1 incorrectly identified one of the circuit breakers that needed to be operated for the isolation of this transformer. It was this incorrectly identified circuit breaker that failed when operation was attempted.
- The subsequent switching sequence that was developed to isolate this failed circuit breaker to carry out its repair caused the protection to trip the Channel Island to Hudson Creek transmission lines. A different switching sequence would have enabled the failed circuit breaker to be isolated without tripping these transmission lines, and so avoid the system black occurrence.
- The tripping of these transmission lines disconnected Channel Island Power Station from the Darwin load. The remaining unit connected to the Darwin load, Weddell Unit 1, was unable to supply the full load requirements and tripped due to vibration problems.
- Units 4, 5, 6 and 8 at Channel Island and Units 1, 2 and 3 at Pine Creek Power Station also tripped. The entire System, including Katherine, was now black.
- The restoration of Katherine proceeded expeditiously, with all customers restored in approximately 1 hr 20 min.
- The duration of the power outage in Darwin was extended by problems at both Channel Island and Weddell Power Stations in returning the generation units to service. The majority of customers were restored by 14.30 and the remaining customers by 17.45.

#### 1.1 Channel Island Power Station

The significant problems at Channel Island Power Station were:

- Delays in getting the new Cummins black start generator on line due to a control systems issue.
- The Kongsberg black start generator proved unreliable.
- A control systems fault in Channel Island Power Station operated the Emergency Shutdown valves in APA's gas yard. Reversal of this emergency operation required an APA operator to attend the site from Darwin.



## **1.2 Weddell Power Station**

The significant problems at Weddell Power Station were:

- Key systems were left in non-automatic mode which prevented them from restarting as they should. This included the black start generator, the air compressors and the excitation system on Unit 1.
- Numerous trips were caused by High Gas Pressure on both Units 1 and 3. This was due to the gas regulating valves not shutting off completely.

## 1.3 **Recommendations**

A consolidated list of the recommendations developed in this report is contained in Section 15.



## 2 Introduction

At 01.21 on 12 March 2014, the Darwin Katherine Power System went black, resulting from the actions taken in response to a 132kV circuit breaker located at the Hudson Creek Substation failing to operate correctly during switching for planned routine maintenance on Hudson Creek 132/66kV Transformer 1. Following the failure of this circuit breaker, it was decided to cancel the planned routine maintenance and repair the failed circuit breaker instead. It was the actions taken to isolate this circuit breaker, some 40 min after the initial failure of the circuit breaker, which caused the protection systems to operate and disconnect both of the Channel Island Power Station to Hudson Creek Substation 132kV power lines. This led to a widespread power outage extending from Darwin to Katherine affecting some 65,000 customers.

Pursuant to section 6(1)(g) of the *Utilities Commission Act*, the Commission conducted an independent investigation into the system black incident on 12 March 2014. The Commission engaged Evans & Peck to assist in this investigation and the findings of our investigation are presented in this report.

The data required to prepare this report, and to conduct much of the supporting investigation, was necessarily supplied by Power and Water Corporation (PWC). This report could not have been prepared without the cooperation and assistance of PWC and its staff.



## 3 State of the System

#### 3.1 State of the System Prior to the Incident

Prior to the incident, the system was in a stable, secure condition, and all the pre-requisites for the work as set out in the System/Load at Risk Notification were in place. The relevant system conditions were:

- Generating Units on line:
  - Channel Island Power Station; Units 4, 5, 6 and 8
  - Weddell Power Station; Unit 1. Unit 2 was out of service to change an auxiliary gearbox, Unit 3 unavailable as GE Contractors held maintenance permits to allow investigation of an alarm indicating debris in the oil system
  - Pine Creek Power Station; Units 1, 2 and 3 were on line
  - Katherine Power Station; No generating units on line.
- System Frequency: 50hz
- System Load: ~140MW.

The System/Load at Risk Notification sets out the pre-requisites to be met prior to undertaking the work. These were:

- System Control
  - No other 66kV or 132kV outages in the Darwin region
    - Bus outage (Part A) is limited to be completed between 00.00 and 04.00. Darwin loading (Load on Hudson Creek Transformers and Weddell Generation) is to be below 150MW for Part A to proceed.

Note: For the Darwin load to be below 150MW the work has to be carried out within the time specified. Part A was for the routine maintenance work on Hudson Creek 132/66kV Transformer 1

- Generation
  - At least one Weddell unit is to be available. Weddell will be dispatched to maintain load transfer on the 132/66kV Hudson Creek transformers below 135MVA.
- Networks
  - Ensure the outage can be returned to service within recall time in the event of a contingency.

All of these pre-requisites were met before the work commenced.

#### 3.2 Sequence of Events Leading to the Incident

In the lead up to the incident, Power Networks had requested access to undertake routine maintenance on the Hudson Creek 132/66kV Transformer 1. This required the transformer to be isolated so that the work could proceed safely. A Request for Access (RFA) had been submitted to System Control, and a Preparation and Restoration Instruction (PRI) had been prepared in response to the RFA to allow the transformer to be isolated. A copy of this PRI is attached at Appendix A.

Figure 3.1 outlines the backbone of the Darwin – Katherine 132kV system and identifies the relevant circuit breakers and transformers.



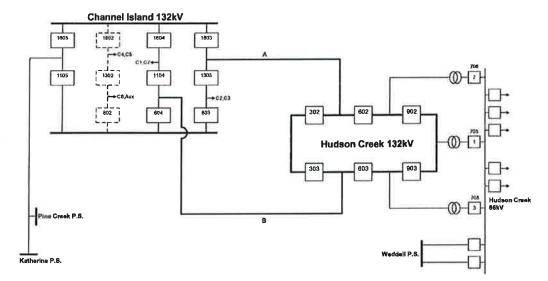


Figure 3.1: Backbone of the Darwin 132kV System

The switching sequence defined in the PRI first required CB 66HC705 (i.e. circuit breaker 66kV Hudson Creek 705, labeled 705 in the diagram above) on the low voltage side of the transformer to be opened, and this operation was successfully performed. The next step in the sequence (although incorrect as the wrong circuit breaker was specified) was to open CB 132HC602 (i.e. circuit breaker 132kV Hudson Creek 602, labeled 602 in the diagram above). This circuit breaker is a three pole unit (one pole for each phase) where successful operation requires that all three poles operate in synchronism. The operation in this case was unsuccessful, as one of the three poles (white phase) failed to open. This situation initiated a Pole Discrepancy Alarm in the Hudson Creek control room, but does not initiate the operation of any equipment, including protection devices. At this stage Line A from Channel Island to Hudson Creek was carrying normal power over all three phases. At Hudson Creek Substation, the white phase current from Line A could pass through CB 132HC602 or CB 132HC302, while the red and blue phases could only pass through CB 132HC302. Line B was carrying normal current on all three phases. During this stage the system was stable, but at risk from a single contingency.

The switching operations that were completed are shown in Table 3.1.

Time	Action
00.38.55s	Open command issued CB 66HC705.
00.40.23s	Open command issued CB 132HC602. The white pole did not open; the red and blue poles did open.
00.41.315	Close command issued CB 132HC602 as a result of pole discrepancy alarm. Protection prevented this command being executed as the circuit breaker was not in a normal operating condition. This command should not have been issued.

Table a 4	<b>Completed Switching Operations Preparatory to Planned Maintenance</b>
<b>Table 3.1</b>	Completed Switching Operations Preparatory to Planneu Maintenance

At this time a halt was called to the planned maintenance work (which in fact hadn't started – the switching sequence was preparatory to the maintenance work itself). After consideration of the implications of the failure of CB 132HC602, which is a critical circuit breaker in the 132kV section of Hudson Creek Substation, the staff on site decided to carry out repairs on this circuit breaker



rather than continue with the previously planned maintenance activity. This required that CB 132HC602 be isolated.

A plan was developed by the Senior System Operator with the high voltage field operators to undertake the switching required to isolate CB 132HC602. The relevant part of that plan is set out in Table 3.2.

 Table 3.2:
 Relevant Part of Planned Switching Sequence to Allow Repair of CB 132HC602 and Consequences

Time	Action			
00.42.02s Close command issued to CB 66HC705				
01.20.30s	Open command issued to CB 66HC706			
01.21.318	Open command issued to CB 132HC302			
Planned	Open CB 132HC902			
Planned	Open CB 132CI1303			
Planned	Open CB 132CI1803			

However, after opening CB 132HC302, the protection system detected a Directional Earth Fault, which led to the opening of four circuit breakers at Channel Island, disconnecting Channel Island Power Station from the network and ultimately causing the System black. These circuit breaker operations are shown in Table 3.3, as are the immediate subsequent operations.

Table 3.3:	Subsequent	<b>Circuit Breaker</b>	Operations
------------	------------	------------------------	------------

-use o.o. bubbella				
Time	Action			
01.21.345	CB 132CI604, CB 132CI1104 Tripped			
01.21.358	CB 132CI1303, CB 132CI1803 tripped.			
01.21.388	Weddell Unit 1 tripped (islanded but tripped before under-frequency load shedding could reduce Weddell island load).			
Close command issued to CB 132HC302. Although of no effect by this time, to operation should not have occurred, as the consequences could not have been considered by this time.				
01.21.528	Channel Island Unit 5 GCB opened (reverse power).			
01.24.53s Close command issued to CB 132CI604.				
01.21.54s	Channel Island Unit 4 GCB opened (reverse power).			
01 <b>.21</b> .57s	Pine Creek Unit 1 tripped.			
01.21.578	Pine Creek Unit 2 tripped.			
01.30.148	Pine Creek Unit 3 tripped.			
01.25.308	Close command issued to CB 132CI1104.			
01.26.22	Close command issued to CB 132CI1303. This command should not have been issued as one line from Channel Island to Hudson Creek was all that was required, and the second line only added capacitance to the system making VAR/voltage control more difficult.			
01.26.38	Close command issued to CB 132CI1803. This command should not have been issued as one line from Channel Island to Hudson Creek was all that was required, and the second line only added capacitance to the system making VAR/voltage control more difficult.			

Utilities Commission of the Northern Territory Independent Investigation Into the 12 March 2014 Darwin Katherine System Black



## 3.3 State of the System after the Incident

The operation of the protection systems caused the circuit breakers at Channel Island to trip at 01.21.35, some 40 min after the failure of CB 132HC602. The following events occurred:

- Units 4, 5, 6 and 8 at CIPS were disconnected from the Darwin Network, but stayed at synchronous speed supplying the station auxiliaries and the Katherine load. Units 4 and 5 continued to provide some heat input into the Heat Recovery Steam Generators (HRSG) while maintaining full speed at no load until 01.21.52 when their generator circuit breakers opened on reverse power. As a result, Unit 6 could only continue to operate for a limited period of time, as the heat inertia in the HRSG was exhausted. Unit 6 was manually tripped by PWC Generation operators when the steam quality deteriorated to an unsafe condition. Just prior to being tripped Unit 6 had significant load excursions as it tried to control pressure in the HRSGs, which imposed mirror image load changes on Unit 8, see Figure 3.2.
- Weddell Unit 1 tried to pick up the entire connected Darwin load at this time, but was unable to sustain that load. The unit finally tripped on high vibration.
- Some 3 min 20 sec after the Channel Island to Hudson Creek lines were tripped, Line B was re-energised, and after a further 1 min 29 sec Line A was re-energised. The re-energising of Line B provided a stabilising load for Unit 8 and assisted in keeping this unit on line. However the re-energising of Line A doubled the capacitive effect, leading to the on line generators having to absorb significant more VARs than would have been the case if the second line had not be re-energised, making voltage control more difficult.
- All four stages of the UFLS operated, leaving some 30MW of load on the system. This was being supplied by Channel Island Unit 8.
- Pine Creek Units 1, 2 and 3 tripped. The SCADA data shows that Unit 3 tripped some 8 min after Units 1 and 2. As it is a steam turbine reliant on the exhaust of Units 1 and 2 to provide steam, it seems unlikely that it could have generated for this period of time and may in fact have been motoring (i.e. acting as a motor and absorbing power from the system) for much of this period. If this was the case, it should have tripped on reverse power. This should be investigated, and as for Unit 6 at Channel Island, an automatic facility to trip Unit 3 on the loss of Units 1 and 2 would be useful. The Pine Creek operator arrived on site at 01.30.00 to find that all units were off line.
- At 01.29.34s Channel Island Unit 5 was synchronised to the grid.
- The 66kV bus at Hudson Creek was stripped by System Control, to prevent the possibility of large increments of load being placed on the generating units remaining on line at Channel Island. At this time the system was stable and the system load within the capabilities of the on line generating units to supply, and in a good position from which to rebuild the system.
- Due to the meshed nature of the 66kV system, no load was removed from the network until the last 66kV feeder from Hudson Creek was tripped by System Control, which removed the entire Darwin System load from Channel Island. This occurred at 01.29.52s, and at this stage a System black event occurred.
- At 01.29.56s Channel Island Unit 5 tripped (reverse power).
- At 01.30.03s Channel Island Unit 8 tripped (under frequency).

Figure 3.2 shows the loading on the Channel Island and Weddell machines prior to the incident and through to the System black event.



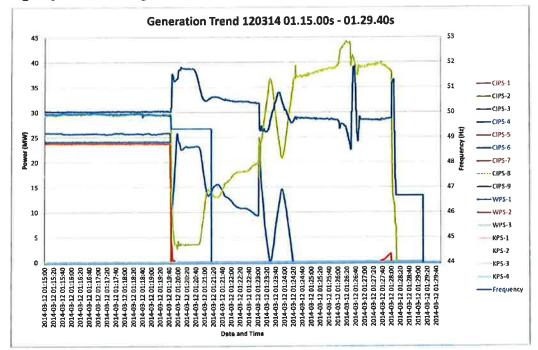


Figure 3.2: Unit loadings on the Channel Island and Weddell Power Station Units<sup>1</sup>

#### 3.4 Related Subsequent Incidents

#### 3.4.1 Channel Island Power Station

CIPS has two black start generators, the original Kongsberg machine (900kW) and a new Cummins machine (1,500kW). The new machine has only recently been installed and is in a temporary location with temporary connections to the station auxiliary systems. It is intended for this machine to be permanently located in proximity of Units 8 and 9, connected to a new Station Utilities Services board, but it is currently located between Units 1 and 2. This machine has been installed so that it can generate onto the grid to allow regular full load testing, which is good practice. During testing, the unit is required to run in droop mode to follow the system frequency. However, this mode is not applicable for connecting to a dead busbar. The machine has automatic controls to change its operating mode to suit the specific situation, but this element of the control system did not work when required, leaving the machine to operate in droop mode. On a dead busbar this causes the machine to reduce frequency and voltage to match the busbar, in this case zero. The voltage was driven to its lowest limit, 290V, which is insufficient to start 415V motors needed to start a main unit.

The Kongsberg machine was then tried, but it failed shortly after coming on line. It was tried a second time, but tripped before coming on line. This unit has been regularly tested on a monthly basis, and these tests have been successful in recent times. However it missed the February test as the Cummins unit was tested instead. The reasons for its failure to operate when required should be identified and rectified. Regular testing should continue to be carried out to confirm that the unit is reliable for black start operation. This unit should be maintained as second black start

Utilities Commission of the Northern Territory Independent Investigation into the 12 March 2014 Darwin Katherine System Black

<sup>&</sup>lt;sup>1</sup> The time base on this graph is from the Channel Island control system output



generator, particularly until the Cummins unit is permanently installed in its final location and has been proven reliable.

At 03.59, the first unit at CIPS, Unit 2, was brought on line and the node energized. The unit tripped at 04.17 due to a gas stoppage. This was caused by a CIPS Field Control Station (FCS) during its reboot phase sending a signal to the gas inlet station which caused an Emergency Shut Down Valve (ESD) to operate, cutting off all gas supply to CIPS, and resulting in Unit 2 tripping.

The ESD valves are located in the gas yard operated by APA. PWC does not have access to reset these valves. APA was called and responded appropriately, but this operation still requires time for the call out staff member to attend from Darwin, slowing the restoration process. However this arrangement of restricting access to the gas yard to operate the gas supply system is an inevitable consequence of the current contractual arrangements.

APA has recommended that PWC should not be relying on their ESD system and that it is not good practice to rely on third party isolations. In this case that would mean a duplication of the ESD equipment on the power station property. While this maybe current best practice, it does not seem justified in this case. However, an analysis of the costs and benefits to justify such an investment should be carried out.

These issues (the Cummins black start generator and the gas ESD system) have identified that there were problems in the field control stations relating to the non-generating unit parts of the power station. A full review of these field control stations will be required to ensure further occurrences of this type in these and other systems do not reoccur.

Units 1 to 5, 8 and 9 are capable of operation on diesel fuel. Units 1-5 generally have this facility disabled due to a history of unreliability of this equipment. To reinstall this facility takes about a day, and is done if any risk to the gas supply system arises. It would not have helped on this occasion as it was clear that the gas supply would be reinstated before this facility could be returned to service on any of these units.

Units 8 and 9 do not have procedures developed for closing onto a dead busbar, so the restoration effort focused on Units 1 to 5 that have procedures developed and have successfully demonstrated this capability in the past. The design of Units 8 and 9 should be reviewed to ensure that they can close on to a dead busbar, the appropriate procedures developed and test program implemented.

#### 3.4.2 Weddell Power Station

Weddell Power Station had a number of related subsequent incidents that delayed its return to service. These included:

#### **Overall Power Station**

- Weddell units automatically go into a four hour start lock out period if an operator doesn't reset the system at site within 10 minutes of the power turbine speed dropping below 300rpm after a trip. As this can only be done at site, a trip when the power station is unattended will normally result in four hour lockout.
- The black start generator was inadvertently left in the "OFF" position at some time after work on this system, so it was unable to start automatically when power was lost to the station. This resulted in the UPS batteries not being charged, leading to power not being supplied to a number of key systems once the batteries discharged. This is poor practice.
- The UPS batteries were at the end of their life, and required changing. New batteries had been purchased for this purpose, but had not been installed as it had not been possible to get the station outage required for their change out given other higher priority tasks on the network which required support from Weddell generation. Among other issues, the lack of



power from the UPS prevented the black start generator circuit breaker from operating once this generator was started, delaying the station restart.

- The air compressors were left in the "OFF" position, so there was no compressed air, similar to the black start generator, and again poor practice.
- ~3:15.00 Staff arrived at site and started to restore emergency power, reboot computers, and prepare the units to return to service.

#### Unit 1

- ~5:34 Unit 1 restart lock out automatically reset.
- 7:53:36 Unit 1 66kV power supply was restored.
- 8:10:47 Attempted the first Unit 1 start which failed at 8:15:31 due to high gas pressure as the gas pressure regulating valve does not completely shut off the gas flow as they should.
- Between 8:15:31 and 9:49:56, Unit 1 failed to start on four more occasions due to high gas pressure and on three occasions as the circuit breaker in the igniter circuit was in the open position.
- 10:00:41 Unit 1 started successfully and reached full speed but tripped at 11:14:31 on loss of Motor Control Centre (MCC) power. A control fault prevented synchronisation, probably the AVR issue noted below.
- 11:22:37 Unit 1 was restarted but tripped at 11:25:20 due to high gas pressure.
- 12:12:20 Unit 1 was started successfully but was shut down after it failed to synchronise as the AVR was left in "Manual" rather than "Auto". Again this is similar to the black start generator issue and poor practice. These issues should have been discovered during prestart checks that would be expected after an event such as this.
- 12:48:12 Unit 1 was started successfully and synchronised to the grid.

#### Unit 3

- 7:54:08 Unit 3 66kV power supply was restored.
- 8:40:59 Unit 3 control system restarted.
- 8:54:34- Attempted the first Unit 3 start which failed at 8:56:05 due to high gas pressure.
- 9:01:43 Unit 3 restart attempted but failed at 9:05:01 due to HIMA purge cycle failure. (The HIMA system is a parallel control system on the gas supply system to comply with Australian Standards, and the purge cycle is to ensure there is no residual gas in the machine prior to the introduction gas during a start).
- Between 9:15:18 and 11:27:46 Unit 3 failed to start on five more occasions due to HIMA purge cycle failure.
- 11:49:52 Unit 3 was successfully started and synchronised to the grid.

The restart attempts at Weddell Power Station are summarized in Table 3.4.



#### Table 3.4: Weddell Power Station Restart Attempts

Unit	Start Attempts	Successful Starts	Run Hours	Unsuccessful Starts/Trips
Unit 1	14	3	3	10
Unit 3	8	1	2	7

Note: Unit 2 was out of service prior to the System black incident.

PWC has prepared a "Lessons Learnt" document on the experience at Weddell, included at Appendix B. The recommendations in that document are supported, and in addition the following recommendations for restart are offered following unit trips:

- 1) Batteries and UPS should provide initial emergency power for control systems, lubrication during run down and emergency lighting. DCS monitoring to ensure this occurs is essential.
- 2) Prior to any restart attempts, ensure the plant is in a safe condition:
  - (a) Check plant status and alarms
  - (b) Check all switchboards locally to ensure all breakers have operated correctly
  - (c) Check gas trip and vent valves have operated correctly (and any other high risk plant).
- 3) Diesel generators should start automatically if the station is black. If a start fails, start manually or arrange portable generators, before UPS and other backup battery systems discharge completely.
- 4) Conduct prestart check to ensure the unit and systems are in the correct mode for start-up, e.g. AVR on "Automatic".
- 5) Prepare a restart plan in consultation with System Operations and the crisis control team.
- 6) Restore auxiliary power (could be black start diesel generators or back feed from another station).
- 7) Restart units.



## 4 Root Cause Analysis

## 4.1 Actions Resulting from the Failure of Circuit Breaker 602 Hudson Creek Substation

The root cause of the System black incident can be attributed to the actions taken in response to the failure of CB 132HC602 at Hudson Creek Substation, rather than the failure of the circuit breaker itself. The failure of this circuit breaker on its own did not lead directly to the System black incident, as shown by the time the system was operated with this circuit breaker in a failed condition (approximately 40 min) without any consequences to system. Rather it was the actions taken to prepare this circuit breaker for essential maintenance that led to the System black. Issues at Channel Island and Weddell Power Stations prolonged the period of the System black.

As set out in Section 3.2 above, after the failure of CB 132HC602, the system remained in a stable situation, albeit with a Pole Discrepancy Alarm on CB 132HC602. The decision was taken to discontinue with the original planned maintenance work, and repair CB 132HC602. Given the importance of this circuit breaker to system security, in our opinion this was the correct choice. No prior planning had been done for this work, so some time was taken to prepare a plan to isolate CB 132HC602 by the staff on site. This plan was not prepared in accordance with standard work instructions, and not signed off by the writer, checker or authorizer. As a result it is not possible to know whether it had been checked or approved. No Standard Switching Instruction existed to isolate any of the 132kV Hudson Creek circuit breakers.

The key decision is the sequence of opening the circuit breakers to isolate CB 132HC602. The relevant circuit breakers (in no particular order) are:

- Hudson Creek- 66kV circuit breaker CB 66HC706, 132kV circuit breakers CB 132HC902 and CB 132HC302
- Channel Island 132kV circuit breakers CB 132CI1803 and CB 132CI1303

The order in which they were opened leading to the System black incident was:

- 1) CB 66HC706
- 2) CB 132HC302.

At which time CB 132CI1803, CB 132CI1303, CB 132CI1104 and CB 132CI604 then tripped on a Directional Earth Fault.

The order of opening these circuit breakers which would have allowed the isolation of CB602 and avoided the system black incident is:

- 1) CB 66HC706
- 2) The remaining circuit breakers except CB 132HC302
- 3) CB 132HC302.

In the sequence which led to the System black, opening CB 132HC302 leaves only one path for the power in Line A to go, which is through CB 132HC602. This circuit breaker has the white phase pole closed, and the red and blue poles open, which had the same effect on the protection system as seeing a Directional Earth Fault. At this point the protection system correctly tripped the circuit breakers in the Channel Island Substation.

## 4.2 **Protection Operation**

The protection system operated correctly, disconnecting the faulted circuits as required.



## 5 Performance History of Relevant Network Assets

## 5.1 Hudson Creek Circuit Breakers

#### 5.1.1 Maintenance History

It is well known that up until the last 3 - 4 years the circuit breakers at Hudson Creek Substation (and others) had very little maintenance other than breakdown maintenance. Power Networks advised that there are no maintenance records prior to 2010.

The 132kV circuit breakers at Hudson Creek were installed in 1987. The original equipment manufacturer, Sprecher & Schuch, no longer supports this equipment, although now Alstom does offer some support. However Alstom does not produce a like for like product that can be simply exchanged for the existing circuit breakers.

In particular, because of the arrangement of the 132kV busbars at Hudson Creek, it is difficult to arrange extended outages of CB 132HC602 and CB 132HC603, as such outages compromise system security. However, Power Networks recognize the risk these circuit breakers impose on the system in their current state of repair and have developed solutions for their replacement. This will require an outage of several days to replace a circuit breaker, rather than several weeks which would be required to refurbish them in the situ. Twelve new poles have been ordered, nine of which will be installed and three will be retained as spares.

The maintenance tasks that have been carried out since 2010 confirm the poor condition of these circuit breakers as a result of the previous lack of maintenance. As these circuit breakers were inspected, the operating mechanisms were found to be in poor condition. This includes dry and seized mechanisms, seized trip arm bearings and rust in the mechanisms. Also slightly slow trip times and high contact resistance were identified. The records show these issues have been addressed. It is believed that the root cause of the failure to trip of the white phase of CB 132HC602 was a small amount of surface corrosion on a roller within the latching mechanism which prevented its operation, demonstrating the need for ongoing maintenance on these circuit breakers.

The next round of maintenance on these circuit breakers is planned for June 2014.

#### 5.1.2 Previous Failures of Similar Equipment

CB 132HC602 failed in a similar manner in April 2012. CB 132HC603 failed in April 2012 and in September 2013. None of these previous failures led to a System black occurrence.

#### 5.1.3 Other Network Assets Involved

While all the other network assets involved performed as expected, it would be prudent to ensure critical assets of similar age, such as those at the Channel Island Substation, have their maintenance up to date. It would also be prudent to review the timing of planned maintenance on these breakers, as it is assumed that the corrosion that caused the latching mechanism to fail developed between planned maintenance activities – it is noted that the breaker was close to its next planned maintenance activity in June 2014.



## 6 Generator Response

## 6.1 **Response of the CIPS Generators**

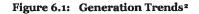
#### Table 6.1: Chronology of Response of CIPS Generators

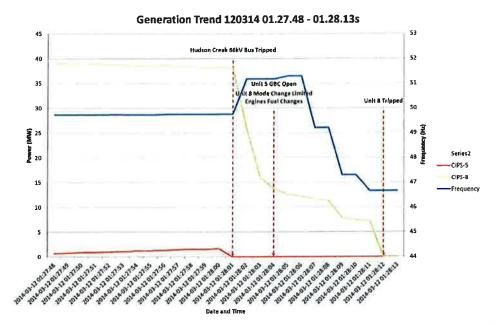
Event	Unit 4	Unit 5	Unit 6	Unit 8
Last 132kV Breaker in Channel Island Switchyard Opens	01.21.355	01.21.355	01.21.358	01.21.355
Generator Circuit Breaker Opens	01.21.54\$	01.21.52s	01.26.22s	
First 132kV Breaker in Channel Island Switch Closes. Channel Island reconnected to Hudson Creek	01.24.538	01.24.538	01.24.538	01.24.53s
Generator Circuit Breaker Closes		01.29.34s		
Generator Circuit Breaker Opens		01.29.56s		01.30.03s

Table 6.1 sets out the chronology of the main events at Channel Island. Throughout this period Unit 8 in particular responded well, and would have provided a foundation to rebuild the system if the 66kV bus at Hudson Creek had not been stripped, see Figure 3.2.

Figure 6.1 shows the effect of stripping the 66kV bus at Hudson Creek on the two units on line at Channel Island Power Station. Unit 5 had only just synchronized and was increasing load to get to a stable operating point. Unit 8 was losing load as Unit 5 took load to maintain frequency at 49.73hz. It appears that Unit 5 lost load 1 second prior to the loss of the last 66kV feeder at Hudson Creek, but that is likely to be a data anomaly. Both Unit 5 and Unit 8 would have unloaded as the frequency increased due to the loss of load, as Figure 6.1 shows for Unit 8. However Unit 8 did not respond to the falling frequency as would normally be expected. This is probably the result of the mode change imposed by the control system which limited engine fuel changes. The importance of the operators understanding the conditions that trigger these mode change Unit 8 may have been able to avoid an under frequency trip.







Consideration should be given to allow the control system to trip Unit 6 in the event that Units 4 and 5 trip, as its output can fluctuate significantly as it operates in pressure control mode to control pressure in the HRSGs, see Figure 3.2. This could de-stabilise the other units on the system, and in any case this unit can only provide a response for a short period of time without the gas turbines providing heat to the HRSGs. On this occasion Unit 8 did respond to minimize the effect of the variations of output from Unit 6.

None of the units demonstrated the ability to operate as an island supplying only the station auxiliaries. Having units in this condition speeds up restoration times, and should be considered for at least Units 4, 5, 8 and 9, as these are the most likely units to be operating at any time. Unit 8 did demonstrate that it can operate at loads below 5MW, which would be required for this type of operation. This will also need a full understanding of the operating modes that the unit control systems can impose under unusual operating conditions.

## 6.2 **Response of the Weddell Generators**

At the time of the incident, only Unit 1 at Weddell Power Station was on line. Unit 2 was unavailable due a gearbox problem, and GE had a maintenance permit on Unit 3 that required it to remain off line until the permit was returned. GE contractors attended the site in the morning and cleared the unit to start.

When the 132kV transmission lines from Channel Island to Hudson Creek tripped, the system load fell onto Unit 1 at Weddell. Clearly it couldn't supply this amount of load, although it did reach a load of some 101MW (generator electrical load, not GT output) before tripping on high vibration. The details of response of the Weddell Units during the restoration are set out in Section 3.2 and Section 3.4.2.

Utilities Commission of the Northern Territory Independent Investigation into the 12 March 2014 Darwin Katherine System Black

 $<sup>^2</sup>$  Note that this graph is based on the Channel Island Control system time, which 2 min 51 sec behind the System Control SCADA data used in Table 6.1



## 6.3 **Response of the Katherine Generators**

The Katherine generators were all off line at the time of the incident. Katherine was disconnected from the 132kV transmission line at 01.36, and staff called out. The black start generator started at 01.53, and Unit 1 was on line at 02.10, Unit 2 was on line at 02.19 and Unit 3 was online at 02.30. By 02.41 all Katherine customers were restored.

It was then decided to reconnect Katherine to Pine Creek and bring the Pine Creek generators on line. Katherine Transformer 1 was energized at 03.31, the 132kV line to Pine Creek was in service at 03.36, and the 66kV line from Pine Creek to Pine Creek Power Station was in service at 03.39.

The restoration of Katherine went well, and given the circumstances with minimal disruption to customers.

## 6.4 **Response of the Pine Creek Generators**

The Pine Creek Units 1 and 2 tripped at 01.21.57s. Unit 3 tripped at 01.30.14s, however it is not expected that it was generating for this period, as Unit 3 is a steam turbine relying on the exhaust from Units 1 and 2 to produce steam. It is unlikely appropriate quality steam could be produced for a period of 8 min 17 sec after Units 1 and 2 tripped, and it is probable the machine was motoring for some of this period. If that was the case it should have tripped on reverse power. An automatic trip on low steam temperature would assist but to our knowledge this has not been installed. Unit 1 at Pine Creek was on line at 04.17 and Unit 2 at 04.07. Pine Creek Unit 3 returned to service at 14.00.

## 6.5 **Performance of the Generator Protection Systems**

The generator protection systems worked as designed, with the possible exception of the reverse power trip on Pine Creek Unit 3.



## 7 Risk Mitigation Procedures followed by System Control

## 7.1 Risk Mitigation Standards and Procedures Adopted by System Control

System Control should follow standard procedures such as:

- System Control Operational Document Work Instruction, Incident Management Planned Outages, Request for Access
- SC 0.1.2 Writing Switching Instructions, System Control, Work Instruction
- System Control Operational Document Work Instruction, Maintain Standards Training and Accreditation, Direction and Recording of HV Switching Instructions
- Regulated Power System, Black System Procedures.

For the original planned maintenance work, System Control produced a System/Load at Risk Notification. This notification identified the following Risk Description/Contingency Plans, noting that Hudson Creek 132/66kV Transformer 1 is to be isolated:

- Loss of Hudson Creek 132/66kV Transformer 2, leading to
  - Overload Hudson Creek Woolner 66kV Line to 129% (83MVA)
    - Utilise the 15 min short term rating of 90MW to do the following:
      - Manually shed load at Woolner and/or Casuarina to reduce line loading to below 64MVA
      - Recall Job to restore supply. (Recall time two hours).

Pre-requisites for this work to proceed included:

- No other 66kV or 132kV outages in the Darwin region
- Bus outage limited to the hours of 00.00 to 04.00
- Darwin load to be below 150MW

Loss of Channel Island generation was not considered to be a credible risk when preparing the System/Load at Risk Notification as there was no intention to operate CB 132HC602 to do work associated with the routine maintenance on Hudson Creek 132/66kV Transformer 1. There was a procedural failure here as the risk assessment did not consider the PRI under RFA 061158 which clearly required that CB 132HC602 be operated (incorrectly).

## 7.2 Implementation and Effectiveness of these Procedures

The effectiveness of these procedures broke down with the checking of the PRI for this work. The document sets out each step in the switching sequence that had to be taken to isolate the piece of plant that is to be worked upon. To isolate Hudson Creek 132/66kV Transformer 1, the circuit breakers involved are CB 132HC902 and CB 132HC903. However the PRI was prepared using CB 132HC602 rather than CB 132HC903. The following points can be made:

- 1) The PRI went through the review process, as set out in "SC 0.1.2 Writing Switching Instructions" up to the final step without this error being detected.
- 2) The "Final Check Before Dispatch" signature is missing off the PRI. Hence it is likely that this final check was not carried out.

Utilities Commission of the Northern Territory Independent Investigation into the 12 March 2014 Darwin Katherine System Black



- 3) The Standard Switching Instruction (SSI) to isolate Hudson Creek 132/66kV Transformer 1 was not used. The reason given for this was that additional work was to be carried out that involved the switching of two 66kV lines for which an SSI did not exist. As a result it was decided to develop a custom switching instruction for the entirety of this work.
- 4) The PRI that was prepared only covered the isolation of Hudson Creek 132/66kV Transformer 1, so the SSI could have been used. In any case it would have been good practice, though not mandatory, to have used the existing SSI as a starting point for the total PRI, which would have reduced the overall risk of developing a new PRI.
- 5) A subsequent PRI for the isolation of the two 66kV lines has not been sighted.

When CB 132HC602 failed, an emergency switching procedure was developed to isolate this circuit breaker. This is a hand written procedure on a blank sheet of paper, not signed off by the writer or checker (if it was checked). This would not be acceptable in the NEM, and is not in accordance with PWC's standard work instructions. Given that the system at that time was in a stable, if risky, situation, time should have been taken to prepare a properly checked and authorized PRI for this work. If additional staff were required to comply with SC 0.1.2, they should have been called out.

Further work was planned for the following night that did require the operation of CB 132HC602, so it is highly likely that this circuit breaker would have failed on that operation. It is a matter of conjecture as to whether this would have had the same consequences, as that depends on the resulting actions taken at that time.



## 8 Causal Factors

## 8.1 Other Factors contributing to the Occurrence and Severity of the Incident

The factors affecting Generation that extended the duration of the incident have been discussed above. However there were further actions by System Control immediately after the incident which made the restoration process more difficult. These include:

- 1) The "Close" command to CB 132HC302 was issued 29 sec after the incident. While not contributing to the severity of the incident it cannot have been a decision where the consequences of this action had been considered.
- 2) The decision to close Line B after 3 min 19 sec was appropriate.
- 3) The decision to close Line A after 5 min 48 sec was incorrect as it would have made VAR/Voltage control more difficult for the units on line at that time.
- 4) The decision to strip the 66kV busbar at Hudson Creek eventually led to the tripping of Unit 8. It was done to protect the unit against possible sudden load increases, but in fact removed the load that was stabilising Unit 8. Due to the meshed nature of the 66kV network, no load was lost as the Hudson Creek 66kV busbar was stripped until the last 66kV feeder was tripped, at which time all load was lost. It would have been preferable to separate the 66kV system into separate nodes which could have been tripped individually if necessary, and to return some Level 1 UFLS load to these nodes as soon as the online generation allowed. This would have allowed load to be shed automatically in the event of sudden load increases which resulted in under frequency. The load at the time was within Unit 8's capability to supply, and Unit 5 was also synchronised seconds before the 66kV load was lost and increasing load to a stable operating condition.



## 9 Speed of Response

## 9.1 Identification of Cause of the Incident

The cause of the incident was rapidly identified as result of the opening CB 123HC302 causing a phase unbalance resulting in a Directional Earth Fault trip of four 132kV circuit breakers at Channel Island Substation. The phase unbalance was due to the previous failure of CB 132HC602. There were then a number of further issues that exacerbated the severity of the incident, such as the failure of the black start generators at both Channel Island and Weddell Power Stations and the gas shutdown at Channel Island Power Station. These have been discussed previously.

## 9.2 Restoration Plan Development

The restoration plan development was in accordance with the document "Regulated Power System, Black System Procedures" Version 1. The key issues are set out in the section System Restoration Approach. It should be noted that this document should be updated annually. It has not been updated since being prepared in 2010.

## 9.3 Implementation of the Restoration Plan

The implementation of the Restoration Plan was delayed, mainly due to delays in the return to service of generation units, as discussed previously. While the restoration did follow the "Regulated Power System, Black Start Procedures" Version 1, concerns have been expressed about how priority customers are identified to set restoration priorities.

There were issues involving emergency generators at System Control and at the Mitchell Centre. At the Hudson Creek Control Room, the emergency generator initially ran only intermittently. Staff were called out to fix this problem, and were able to bring it into service before the UPS batteries fully discharged. This generator now appears under sized, as additional loads have been added over time. This meant that the communications/SCADA room was not being cooled, which has the potential to shut down the SCADA system. The capacity and reliability of this generator should be reviewed.

Internet services were not available at Hudson Creek from 05.44 until 07.26. This would have caused difficulties for the Crisis Management Team.

The emergency generator in the Mitchell Centre also failed. Levels 6 & 7 of this facility were without power from 04.17 until 07.14.

## 9.4 Communications with External Parties

The communications with external parties was managed through the Crisis Management Team and their support at Hudson Creek. The ability to obtain assistance from other divisions of PWC and from government sources would have assisted with this task. The minutes from the Crisis Management Team meetings held throughout the period of disruption indicate that this element was well managed.



## **10 Power System Restoration**

## **10.1** Time to Restore

The restoration of the Katherine system was managed well, with all customers restored approximately 1 h 20 min after the incident. The Darwin system is much more complex, and takes more time to restore. However delays did occur, mainly due to delays in returning generating units to service as described earlier.

## **10.2 Sequence of Restoration**

The sequence of restoration was developed in keeping with the principles set out set out in the "Regulated Power System, Black Start Procedures" Version 1 as follows:

- Stabilise remaining energised systems
- Restore power supply to power stations
- Establish and extend power system islands
- Progressively re-energise and reconnect.

## **10.3 Prioritisation of Restoration**

The "Regulated Power System, Black Start Procedures" Version 1 sets out the priority for restoration as follows:

Priority order of restoration will be

- Load adjacent to power stations to achieve local island stability
- Early stage UFLS loads to protect against further failures
- Hospitals and nursing homes
- Emergency services coordination centres
- Loads that represent clear and present risks to public safety, such as key water supply pumps, key sewage facilities, key road intersections, or disaster community centres
- Loads that present as significant meeting, congregation or food dispersal areas
- Domestic load areas
- CBD and small commercial load areas
- Large commercial and industrial areas.

This is a logical priority for system restoration, but should be reviewed on an annual basis to account for changed circumstances. For example, with more people living in high rise buildings in the CBD, its place in the priority may need review, given their reliance on power for water, lifts and ventilation. However, it can't be advanced up the priority list beyond the system's ability to service the load, or there is significant risk that further load shedding will occur.



## 11 Recommendations to Avoid a Recurrence

## **11.1 Design of the Power System**

The design of the power system was not the major contributor to the incident, although the design of the Hudson Creek 132kV switchyard does add an extra element of risk. With either of CB 132HC602 or CB 132HC603 out of service, the opening of any other 132kV circuit breaker at Hudson Creek will reduce the power that can flow through to the 66kV system and may lead to a complete loss of supply from Channel Island and potentially System black.

An example of these consequences is demonstrated in the Table 11.1.

## Table 11.1: CB 132HC602 Out of Service, Consequence of a Further 132kV Circuit Breaker at Hudson Creek Opening

Circuit Breaker Opening	Consequences		
CB 132HC302	Only Line B from Channel Island can bring power to Hudson Creek. Transfer capacity limited to 266MW instead of 532MW.		
CB 132HC303	As for CB 132HC302.		
CB 132HC603	Complete separation of Hudson Creek 66kV system from Channel Island. Very high likelihood of System black.		
CB 132HC903	Only 132/66kV Transformer 3 receiving power from Channel Island. Transfer capacity limited to 125MW instead of 375MW		
CB 132HC902	Only 132/66kV Transformers 1 and 3 receiving power from Channel Island. Transfer capacity limited to 250MW instead of 375MW.		

A similar table could be developed for CB 132HC603 being out of service.

The high risk to the power system of such a single contingency failure during maintenance on one of these circuit breakers means that it is difficult to get maintenance outages of more than a few hours and only at the time of minimum system load (00.00 - 04.00).

The report "Investigating Report Arising from Black System of 30 January 2010" did recommend that system islanding schemes be implemented based on under-voltage and under-frequency schemes located at strategic locations, as restoring the system from a function power island significantly reduces recovery time. Specific points for resynchronizing the island need to be developed. These schemes have not been implemented, but should be as a high priority.

Also generating units did not demonstrate that they are able to separate from the system remain at full speed and continue supplying their own auxiliaries. Units in this state rather than at stand still will allow quicker system recovery. Unit 8 came closest, surviving a load rejection from ~30MW to ~4MW, but it remained synchronized to the system, supplying Katherine and places in between. Operating procedures should be developed for this mode of operation, and regular, say annual tests done to demonstrate the ability to operate successfully in this mode. This is a high priority.

The CIPS control system should be modified to ensure Unit 6 trips if both Units 4 and 5 trip. Unit 6 can only continue to generate for a short period of time after Units 4 and 5 trip, but is subject significant load variations which can de-stabilise other machines. This is a medium priority.

While the idea of supplying power from Katherine and /or Pine Creek to start Channel Island was raised at the time of the incident, it was considered too risky to try. The technical consideration is the capacitance of that long length of line, and whether it would be possible to control voltage at the Channel Island end. Initially this solution should be modelled, to determine if it is practical, and if not what is required to develop a safe solution. This is a medium priority.



## 11.2 Power System Operations

There are a number of improvements identified in the area of power systems operation. These include:

- The checking of PRI's must be more than a "tick and flick" exercise. The PRI developed for the original planned maintenance work contained a serious error that had passed through all but the last of the checking and approval processes. The last of the checking processes, the "Final Check before Dispatch" had not been signed, so it is assumed it wasn't carried out. This should have been enough for the work not to proceed until the appropriate checks and sign offs were all obtained.
- There appears to be a lack of experience in dealing with the results of a significant incident of this type. Many of the issues are set out in the Black System Procedure, including
  - Inrush current
  - Generator stability at low loads
  - Generator lockout
  - Transmission line capacitance
  - Interconnection of power islands.

However not all of these were considered in the response to this incident.

- For system control staff this is an opportunity to increase training activities to raise confidence when dealing with these infrequent but high consequence events. PWC has invested in a simulator, which is an ideal tool to deliver this training. It is recognized that a significant programming effort may be required to develop the simulator for this training, but regular, realistic training is the best preparation for these events. The training could then be extended to include joint training with the power station teams and the Crisis Management Team. This is a high priority.
- There is a need to conduct annual reviews of "Regulated Power System, Black Start Procedures" to ensure they remain relevant. A major review should be undertaken urgently, as the system has changed significantly since 2010 with new generators, zone substations and sub transmission lines being added. Given its significance this could be included in a future Power System Review. This is a high priority.

#### 11.3 Maintenance Practices

The main issue identified with maintenance practices on the network is the need to deal with plant items such as CB 132HC602 and CB 132HC603, which are a high risk to system security when out of service. However, it is not realistic not to do maintenance and expect high reliability out of this equipment.

For these items in particular, given their age and lack of maintenance for most of their life, consideration should be given to replacing both of them as a high priority. It is understood that 12 new poles are on order, to replace these two breakers, and have a spare new breaker. It is understood that the intention is to refurbish the breakers removed and then replace the remaining breakers with the refurbished breakers. This approach is supported. Replacing both CB 132HC602 and CB 132HC603 with new equipment as soon as possible would reduce the risk to system security from these breakers, and would allow a more rapid program to refurbish the other less critical, but still important breakers at Hudson Creek.



There are a number of issues with generation plant that have been identified earlier in the report. These include:

- A full review of the Field Control Stations (FCSs) at Channel Island to ensure that there are not more issues that affect the systems around the generating units such as the black start generator and gas supply system. This is a high priority.
- The Kongsberg black start generator needs a full investigation into its reliability problems, so a decision can be made whether to keep it in service or not. If it is to be kept in service it needs to be fully reliable. This is a high priority until the Cummins unit is permanently installed and proved reliable.
- Weddell Power Station is still experiencing reliability issues, and needs a concerted effort to overcome these. In particular the gas regulating valves should be replaced with a more reliable design, such as Gorter brand valves. This is a high priority.



## 12 Impact of Gas Supply on Restoration Duration

## 12.1 External Gas Supply

There was no problem with the supply of gas external to the power stations. At Channel Island, although gas was cut off in APA's facility, this was as a result of a control system signal from Channel Island Power Station to the Emergency Shutdown Valves in APA's facility. Without that signal from Channel Island, which should not have occurred, there would have been no gas interruption to the power station. However, once these valves had closed, it required an APA technician from Darwin to reset the valves.

There were no issues identified with APA's equipment at Weddell.

## 12.2 Gas Supply Internal to the Power Stations

There were no issues with gas supplies internal to Channel Island Power Station, apart from the control signal to the ESD valves.

Weddell had numerous issues with gas supply. Mainly this consisted of leaking regulating valves which allows gas to pressurize the pipework between the regulating valves to a pressure above where the control system will allow a start to occur. This has been a problem since commissioning of the units. There are two possible solutions to this issue:

- 1) Ensure that the control system high gas pressure alarm/control point is set as high as GE will allow (understood to be 5,516kpa). This point may be above where the control point is currently set, and could provide a greater pressure range before the high pressure trip is activated.
- 2) Replace the regulating valves with a more reliable valve, e.g. a Gorter brand valve. After 7 years of unreliable service, it appears unlikely that the current valves will ever be reliable.

This issue is a high priority issue.



## 13 Subsequent Investigations

Throughout this report a number of investigations have been identified that should be undertaken. These are listed below.

- 1) APA has recommended that PWC should not be relying on their ESD system and that it is not good practice to rely on third party isolations. An analysis of the costs and benefits to justify such an investment should be carried out. Priority: Medium.
- 2) The condition and operation of the standby power systems at CIPS should be undertaken to ensure reliability for control systems, field control stations and critical items of equipment such as lubricating oil and baring drives. Priority: Medium.
- 3) Studies should be undertaken to determine whether or not Katherine Power Station can be used to black start Channel Island Power Station. If not what is required to do so safely and effectively, and is the cost justified. Priority: Medium.
- 4) An investigation into the benefits of tripping Unit 6 if Units 4 and 5 are tripped should be undertaken. Unit 6 has only a short period of generation after such an event, and in this case experienced significant load swings which could de-stabilise other online units. Priority: Medium.
- 5) Procedures have not been developed for connect Channel Island Units 8 and 9 on to a dead busbar. The design of these units should be reviewed to confirm that they are capable of this, or if they are what is required to enable them to do so safely. The appropriate procedures should then be developed, and a regular testing program implemented. Priority: Medium



## 14 Overall Conclusions

The System black that occurred on the Darwin – Katherine system on 12 March 2014 is directly attributable to the actions taken in response to the failure of CB 132HC602 in Hudson Creek Substation. While the failure of this circuit breaker was the initiating event that led to the System black, this failure did not of itself cause the System black, as demonstrated by the fact that the system continue to operate in a stable, if risky, configuration until further actions were taken some 40 min after the failure of this circuit breaker. It is Evans & Peck's opinion that the original PRI and the emergency switching procedure developed to repair CB 132HC602 were not compliant with PWC's standard work instructions. Had these standard work instructions been complied with, it is likely that this System black incident would not have occurred.

The duration of the System black was extended by difficulties at both Channel Island and Weddell Power Stations preventing the rapid return to service of the available units. The reasons for this have been discussed previously. A number of recommendations are provided that will assist in preventing a recurrence of these delays.

PWC staff has also identified areas for improvement. Some of these have been completed; others are work in progress while others are yet to be commenced. A comprehensive implementation plan is required for these initiatives, which includes appropriate report obligations to the PWC executive management and board, the Utilities Commission and the Government.



## 15 Recommendations

## 15.1 System Operations

- The standard work procedures used by System Control should be reviewed to ensure there is a clear separation of responsibilities between the writer, checker and approver of PRIs, all of whom should be different staff members. The qualifications and position required to be able to fill those positions should also be defined. Priority: High.
- The procedures need to ensure that a PRI cannot move to the next step without the appropriate sign off from the previous step. This includes release to the field staff. Priority: High.
- The report "Investigating Report Arising from Black System of 30 January 2010" recommended system islanding schemes be implemented based on under-voltage and under-frequency schemes located at strategic locations. These recommendations should be reviewed to take account of the present system configuration and then implemented. Priority: High.
- Development of the simulator should be undertaken so that simulator training can be undertaken for incidents such as System black, which include replaying past System black events. A review of the training provided to system control staff should be carried out to ensure it meets the current needs of the system. Priority: High.
- Annual reviews of the "Regulated Power System, Black Start Procedures" should be undertaken to ensure they remain relevant. Given that this document has not been revised since it was produced in 2010, a comprehensive review is required urgently to update these procedures to reflect the current network and generating plant. Priority: High.
- The capacity and reliability of the emergency generator at Hudson Creek should be reviewed, and capacity increased if required. Priority: High

## 15.2 Channel Island Power Station

- The reasons for the unreliability of the Kongsberg black start unit should be identified and rectified; at least until the Cummins unit is permanently installed in its final location and has been proven reliable. This unit should be maintained as second black start generator, and as such needs to reliable. Priority: High.
- A full review of the field control stations at Channel Island is required to ensure further occurrences of this type do not reoccur, particularly during reboots after loss of power. Priority: High.
- Operating procedures should be developed that allow the units come off line but stay at full speed and supply auxiliaries island mode. Units in this condition can be restored to load more rapidly than units in a shutdown condition. Priority: High.

## 15.3 Weddell Power Station

• Critical systems at Weddell Power Station should be monitored by the DCS system. This event has shown that the status of systems such as the black start generator, the air compressors and AVR's are not monitored. (If they are already monitored by the DCS system the fault is with the operators who are not responding to the indications provided). A full review of the DCS monitoring processes should be carried out. Priority: High.



- The gas regulating valves at Weddell Power Station should be replaced with more reliable valves. Priority: High.
- The high gas pressure settings in the control systems at Weddell Power Station should be reviewed to ensure that they are set as high as GE will allow, and if not reset to this value. Priority: High.
- Operating procedures should be developed that allow the units come off line but stay at full speed and supply auxiliaries island mode. Units in this condition can be restored to load more rapidly than units in a shutdown condition. Priority: High.

#### 15.4 Network

- The replacement of CB 132HC602 and CB 132HC603 should be pursued as a matter of urgency. Priority: High.
- The refurbishment/replacement of the remaining 132kV circuit breakers should be programmed. Priority: Medium.
- The period between planned maintenance on the 132kV circuit breakers at Hudson Creek should be reviewed. The corrosion that caused the failure of CB 132HC602 has developed since the previous inspection, so more frequent inspections may be justified. This should also include similar equipment at Channel Island Substation. Priority: Medium.

## 15.5 General

• Problems were experienced with black start generators at Channel Island Power Station (2 units), Weddell Power Station, Hudson Creek Control Centre and the Mitchell Centre. This indicates a lack of attention to this equipment. A review of the capacity, reliability and testing regimes of this equipment should be carried out. Priority: High



# **Appendix A**

**Request for Access** 

	ered / ·	•					
DAY DATE OPC		AFTERNOON NIGHT		_			
1 6/3 -							
2 7 1				6			
3 8	E I		Ş.,				
4 9	in the second						
5 10							
6 1)			7				
Operator Planned to FAX:		CUSTOMER ADVISED BY	No. Af	FECTED			
Switch: Freed Pr	e up Hers			/			
CARCATOR PIC	E VI MEKA	ADVERTISED: Y I N	PH CARD PR	ESS RADIO			
Uradina		ADVENTISED.					
SHUTDOWN	TIME	SHUTDOWN		ME			
DAY / DATES	FROM TO	DAY / DATES	FROM	TO			
MONDAY		FRIDAY					
TUESDAY		SATURDAY					
WEDNESDAY 12th MAR - 13th MAR	23:30 05:00	SUNDAY					
THURSDAY		EVENT NUMBER	Approved				
FURTHER INSTRUCTIONS AND NOTES:				DATE / INITIAL			
* FOR SYSTEM REQUIREMENTS PURPOSE, PURPSE WRITE PRI TO CHERY OUT MORIES ON RA 061158							
FIDD- THE	The TO THERE BUT FORES ON KM VOITSO						
FIRST THEN DIE SAMACE ON 208, 711 SAMACUR							
LAST.							
Risk Natic Attached							
		11.2					
Name and American American	and the second						
Operator Testers Required	Live Line	Multiple days					

H:laaaSystem Control/OPC/OPC Templates/Templates.xis Reviewed 21/07/11



# System Control System/Load at Risk Notification

**PowerWater** 

RFA No.	061158, 061160	Overall Risk Level:	A State of the second
Start Date (dd/mm/yy):	11/03/14 Tue	Start Time (hh:mm):	23:00
End Date (dd/mm/yy):	12/03/14 Wed	End Time (hh:mm):	5:00
Recall Time:	2 Hour		
Outage Reason:	Oil Sampling of Various Assets		

#### Transmission Elements Out of Service

Part A: Hudson Creek Bus B (Inclusive of: HC 132/66kV TF1) Part B: Hudson Creek - Woolner 66kV Line Part C: Hudson Creek - Archer 66kV Line

#### Effects on System:

Part A: Hudson Creek is operating as a split bus arrangement. Hudson Creek has a firm capacity of 135 MVA. Weddell Generation Is required to be online.

Part B: Hudson Creek - Woolner 66kV Line is out of service.

Part C: Hudson Creek - Archer 66kV Line is out of service. Weddell limited to 80 MVA (2 Machines).

# Pre-requisites:

System Control - No other 66kV or 132kV outages in the Darwin Region.

- Bus outage (Part A) is limited to be completed between 0000 and 0400. Darwin loading (Load on Hudson Creek Transformers and Weddell Generation) is to be below 150MW for Part A to proceed.

Generation

- At least one (1) Weddell machine is to be available. Weddell will be dispatched to maintain load transfer on 132/66kV Hudson Creek transformers below 135 MVA.

Networks

Ensure the outage can be returned to service within recall time in the event of a contingency.

#### **Risk Description/Contingency Plans:**

Loss of Hudson Creek132/66 kV Transformer 2 (T2):

- Will overload Hudson Creek Woolner 66kV Line to 129% (83MVA).
- Utilise the 15 minute short term rating of 90 MVA to do the following:
- Manually shed load at Woolner, and/or Casuarina (See below) to reduce line loading to below 64 MVA.
- Recall Job to restore supply. (Recall Time = 2 Hours)

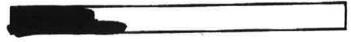
#### Loads at Risk:

10 MW
20 MW

BRIAL at Diale

#### \$ From System Controller

Sender:



PowerWater	Svste	System Contro m/Load at Risk No		
	•,•.•			
RFA No.	061158, 061160	Overall Ris	k Level:	
Start Date (dd/mm/yy):	12/03/14 Wed	Start Time	(hh:mm): 23:00	
End Date (dd/mm/yy):	13/03/14 Thu	End Time (	hh:mg): <u>6:00</u>	
Recall Time:	2 Hour		/	
Outage Reason:	Oil Sampling of Various Asse	ts /		
Transmission Elements C	out of Service		<i>..</i>	
- Part A: Hudson Creek Bue - Part B: Hudson Creek - W - Part C: Hudson Creek - Ar		TF1)		
Effects on System:		1/		
- Part A: Hudson Creek is o Generation is required to be	perating as a split bus arranger online.	nent. Hudson Creek has a fir	m capacity of 135 MVA. Wed	dell
	oolner 66kV Line is out of servi			
- Part C: Hudson Creek - An	cher 66k∀ Line is out of service	Weddell limited to 84 MVA	(2 Machines at Full Load).	
Pre-requisites:	//			
- Bus outage (Part A) is limit	itages in the Darwin Region. ed to be completed between 00 Seneration) is to be below 150	100 and 0400. Darwin loadir NW for Part A to proceed.	g (Load on Hudson Creek	
<u>Generation</u> - At least two (2) Weddeli ma Hudson Creek transformers	ichines are to be available. We below 135 VVA.	ddell will be dispatched to m	aintain load transfer on 132/6	6k∨
<u>Networks</u> - Ensure the outage can be n	eturnee to service within recall	time in the event of a conting	ency.	
Risk Description/Continge	icy Plans:			
- Utilise the 15 minute shor - Manually shed load at W	kV Transformer 2 (T2): ek - Woolner 66kV Line to 138 t term rating of 90 MVA to do ti Joolner, City Zone, Frances Ba oly. (Recall Time = 2 Hours)	te following:	) line loading to below 64 MV:	A.
Loads at Risk: Substations:	1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1. 1		MW at Riv	ek
	anual Load Shed Post Continge	ent)	Upto 30M	w]
From System Controller				
Sender:				

Pow	erWater	PRED	ARAFIONA	NORESTO	RATIONIN	STRUCTION	RFA No.	061158
	REGION	DARWIN		AREA HUD	SON CREEK	System Contr	ol PRI No.	3/21
DATE	12/3	1/14 OUTAGE T	IME AS ADVERTI	SED <u>2330</u>	to <u>0300</u>	OUTAGE TIME 2	то	
BUSI	NESS UNIT					OUTAGE TIME 3	סד	
	TION / RIPTION	OII, SAMPLES F	ROM 66KV VT BL	/5 <b>8, 66</b> (Y YT )	TI AND CE GOM	cids	19.50	4
OPER	ATORS:		RADIO	No.:	INI	TIALLY CREATED BY/ DATE:		
STAR	T TIME:	2300	PERMIT	Т ТІМЕ:		CHECKED BY	5	
WORK	(S ORDER I	No. :			FINAL CHECK	(Signature)		1
1	solation Po	ints (refer to Perm	It tag steps below	(N	1			L
			A COMPANY	HAZARD ID	ENTIFICATION	A STATUS STATUS		
I will in	spect each s ep will be sig	High Voltage Control site covered in this ins gned off to indicate th	struction for hazard	will only be perfo ts associated with	orming steps on th 1, but not limited t	is instruction that my Authorisa o, the items below. n.		
Nume	Electrical	l Hazards	Warksite	and the state of t	and a second sec	ronment Hazards	and the second state of the second state	ntal Hazards s/Pollution
	Voltage/fa Sticks/Equipr Faulty Ap	ment in Test	/Poles Hardware			Traffic/Access eather/Vegetation	Tre	nches Ifuse
		Control	ls			Hazards		
		•••						
Item	Sub	ADDRESS / I		EQUIP.	NUMBER	OPERATION		TIME/SIG.
			D	isable all A	RC's in yard	3		
1.		HUDSON CREEK	V	TF' S	2 AND 3	CHECK IN SERVICE		
2.		HUDSON CREEK		COOLING FANS / PUMPS	TF2 Must	SELECT MANUAL AND ON	1	0037
3,		HUDSON CREEK		COOLING FANS / PUMPS	TF 3 1=0 11, 1, rol1.	SELECT MANUAL AND ON	ł	
4.		HUDSON CREEK		OLTC'S	TF 1, 2, 3 1	SELECT MANUAL AND RA REQUIRED	ISE IF	
5.		HUDSON CREEK		СВ	66 HC 705	OPEN AND TAG SCADA		0037
6.	H	HUDSON CREEK		СВ	132 HC 602	OPEN AND TAG SCADA		0038
7.	f +	HUDSON CREEK		СВ	132 HC 902	OPEN AND TAG SCADA	1	
8.	ŀ	HUDSON CREEK		СВ	66 HC 205	CHECK OPEN AND TAG S	CADA	
9.		HUDSON CREEK		СВ	66 HC 507	OPEN AND TAG SCADA		
-					66 HC 704	OPEN AND TAG SCADA		
10.	F	HUDSON CREEK		CB	00110704		in the	ļ
		Hudson Creek Hudson Creek		СВ	132 HC 602	CHECK OPEN AND SELEC		
10.	ŀ							

H tasaSystem ControllSwitching Programs/Hudson Ck Programs/2: Darwin Current/061158 Hudson Crook Bus b.docx

ą

TEM	Sub ADDRESS / LOCATIO	ATION AND RESTORATION	NUMBER	OPERATION	061150 TIME/S
13.	HUDSON CREEK	ISOL	132 HC 1101	and the state of t	
14.	HUDSON CREEK	СВ	132 HC 602	SELECT REMOTE	
			100 110 000		
15.	HUDSON CREEK	СВ	132 HC 902	SELECT REMOTE	
16.	HUDSON CREEK	СВ	132 HC 602	DETAG SACDA AND CLOSE	1
17.	HUDSON CREE	СВ	132 HC 902	DETAG SACDA AND CLOSE	
			CC NC 507	CHECK OPEN AND SELECT LOCAL	1
18.	HUDSON CREEK	СВ	66 HC 507	CHECK OPEN AND SELECT LOOKE	
19.	HUDSON CREEK	ISOL	66 HC 506	OPEN AND TAG	
20.	HUDSON CREEK	CB	66 HC 704	CHECK OPEN AND SELECT LOCAL	1
		1001	66 40 604	OPEN AND TAG	
21.	HUDSON CREEK	ISOL	66 HC 604		
22.	HUDSON CREEK	СВ	66 HC 205	CHECK OPEN AND SELECT LOCAL	
23.	HUDSON CREEK	ISOL	66 HC 105	CHECK OPEN AND TAG	
230		Itoe	66HC305	Open + TAS ISOLATE VT SECONDARIES AND TAG	
24.	HUDSON CREEK	66KV VT	BUS B	ISOLATE VI SECONDARIES AND TAG	
25.	HUDSON CREEK	66 KV VT	TF 1	ISOLATE VT SECONDARIES AND TAG	
26.	HUDSON CREEK	66 KV VT	TF 1	TEST AND EARTH	
27.	HUDSON CREEK	66 KV VT	TF 1	ERECT SAFETY BARRIERS AND SIGNS	
27.	HODSON CILLIN	00 100 11			
28.	HUDSON CREEK	66KV VT	BUS B	TEST AND EARTH	
29.	HUDSON CREEK	66KV VT	BUS B	ERECT SAFETY BARRIERS AND SIGNS	
30.	HUDSON CREEK	СВ	66 HC 205	TEST AND EARTH	
	THOUSON GREEK				
31.	HUDSON CREEK	СВ	66 HC 205	ERECT SAFETY BARRIERS AND SIGNS	
	Спеск г	no other works in prog	gress effecting u	ns permit alea	
1	WORKSITE	EQUIP		ISSUE REQUIRED PERMIT	
IELD	PERMIT NO:	ISSUED BY:		DATE/TIME:	
No: FIS	OUTAGE:		ISSUED		
No:			TO:		
	WORKSITE	EQUIP			
and the second second				DATE/TIME	L
Return t	to Service Sheet No.	Received from	m	Date/	/
32.	HUDSON CREEK	СВ	66 HC 205	REMOVE EARTHS	
33.	HUDSON CREEK	CB	66 HC 205	REMOVE BARRIERS AND SIGNS	
		1 1			

TEM	3/21 PREPAR/		NUMBER	CONTINUED) RFA Number   OPERATION	TIME/SIG
34.	HUDSON CREEK	66KV VT	BUS B	REMOVE EARTHS	
35.	HUDSON CREEK	66KV VT	BUS B	REMOVE BARRIERS AND SIGNS	
36.	HUDSON CREEK	66 KV VT	TF 1	REMOVE EARTHS	
37.	HUDSON CREEK	66 KV VT	TF 1	REMOVE BARRIERS AND SIGNS	
38.	HUDSON CREEK	66KV VT	BUS B	DETAG AND RESTORE	
39.	HUDSON CREEK	66 KV VT	TF 1	DETAG AND RESTORE	
40. 40a	HUDSON CREEK	ISOL	66 HC 105 66 HL 305	DETAG AND LEAVE OPEN Detag + Close	
41.	HUDSON CREEK	СВ	66 HC 704	CHECK OPEN AND SELECT LOCAL	
42.	HUDSON CREEK	ISOL	66 HC 604	DETAG AND CLOSE	
43.	HUDSON CREEK	СВ	66 HC 704	SELECT REMOTE	
44.	HUDSON CREEK	СВ	66 HC 507	CHECK OPEN AND SELECT LOCAL	
45.	HUDSON CREEK	ISOL	66 HC 506	DETAG AND CLOSE	
46.	HUDSON CREEK	СВ	66 HC 507	SELECT REMOTE	
47.	HUDSON CREEK	СВ	132 HC 602	OPEN AND TAG SCADA	
48.	HUDSON CREEK	СВ	132 HC 902	OPEN AND TAG SCADA	
49.	HUDSON CREEK	СВ	132 HC 602	CHECK OPEN AND SELECT LOCAL	
50.	HUDSON CREEK	СВ	132 HC 902	CHECK OPEN AND SELECT LOCAL	
51.	HUDSON CREEK	ISOL	132 HC 1101	DETAG AND CLOSE	
52.	HUDSON CREEK	СВ	132 HC 602	SELECT REMOTE	
53.	HUDSON CREEK	СВ	132 HC 902	SELECT REMOTE	
54.	HUDSON CREEK	СВ	132 HC 602	DETAG SACDA AND CLOSE	
55.	HUDSON CREEK	СВ	132 HC 902	DETAG SACDA AND CLOSE	
56.	HUDSON CREEK	СВ	66 HC 507	DETAG SACDA AND CLOSE	
57.	HUDSON CREEK	СВ	66 HC 704	DETAG SACDA AND CLOSE	
58.	HUDSON CREEK	OLTC'S	TF 1, 2, 3	CHECK ON SAME TAP AND ADJUST IF REQUIRED	
59.	HUDSON CREEK	СВ	66 HC 704	DETAG SACDA AND CLOSE	

Last printed 5 March 2014 13:12

Ł

Page 3 of 4

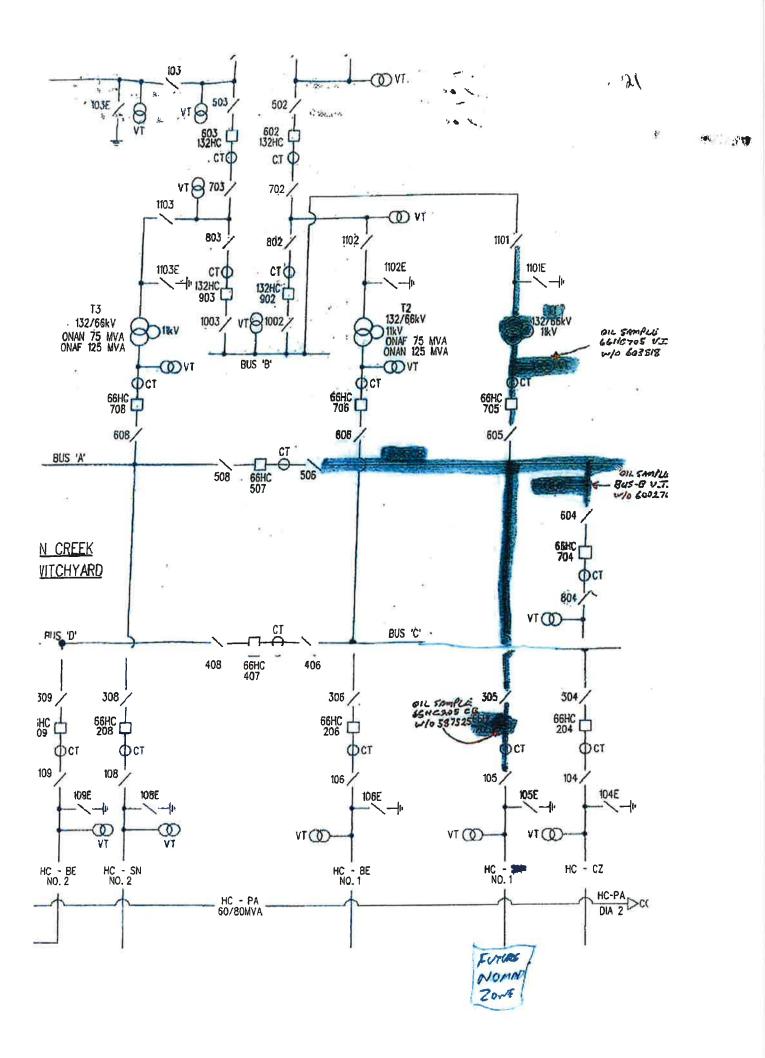
HUDSO	DDRESS / LOCATION N CREEK N CREEK	AND RESTORATION EQUIP. COOLING FANS / PUMPS COOLING	NUMBER TF 2 TF 3	SELECT AUTO	TIME/SIG.
		FANS / PUMPS COOLING			
HUDSO	N CREEK		TE 3	SELECT ALITO	
		FANS / PUMPS	,, -		
		Restore	all ARC's		
	a ( and ) for an				
				11	-

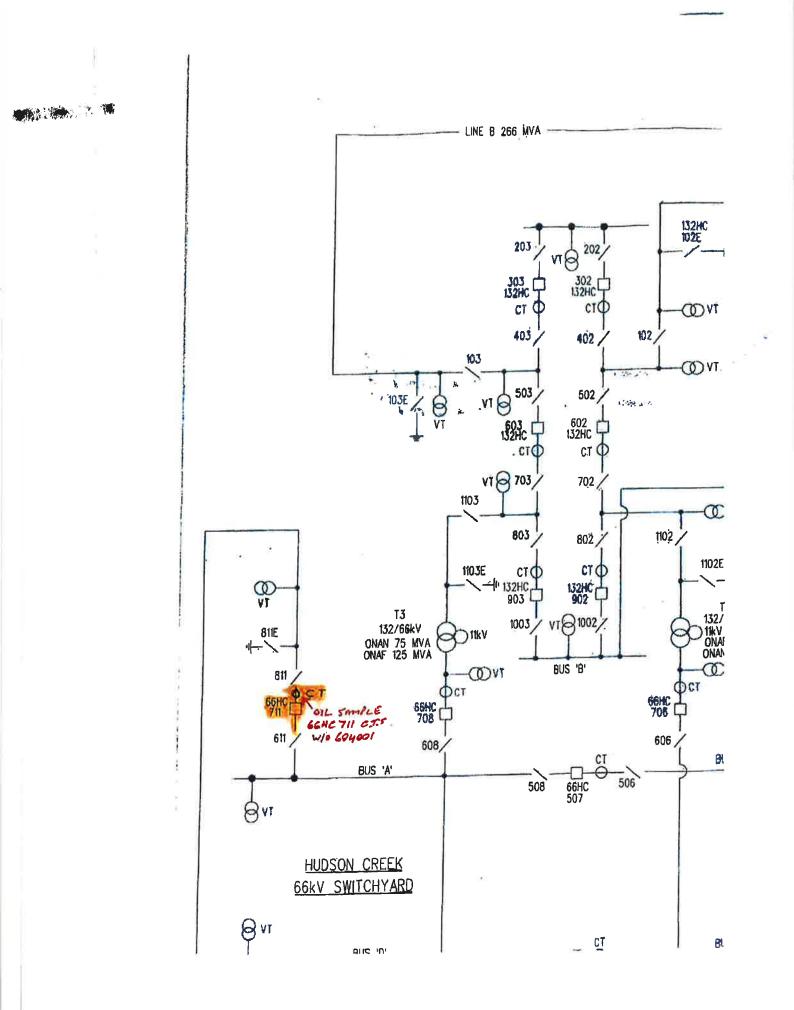
Page 4 of 4

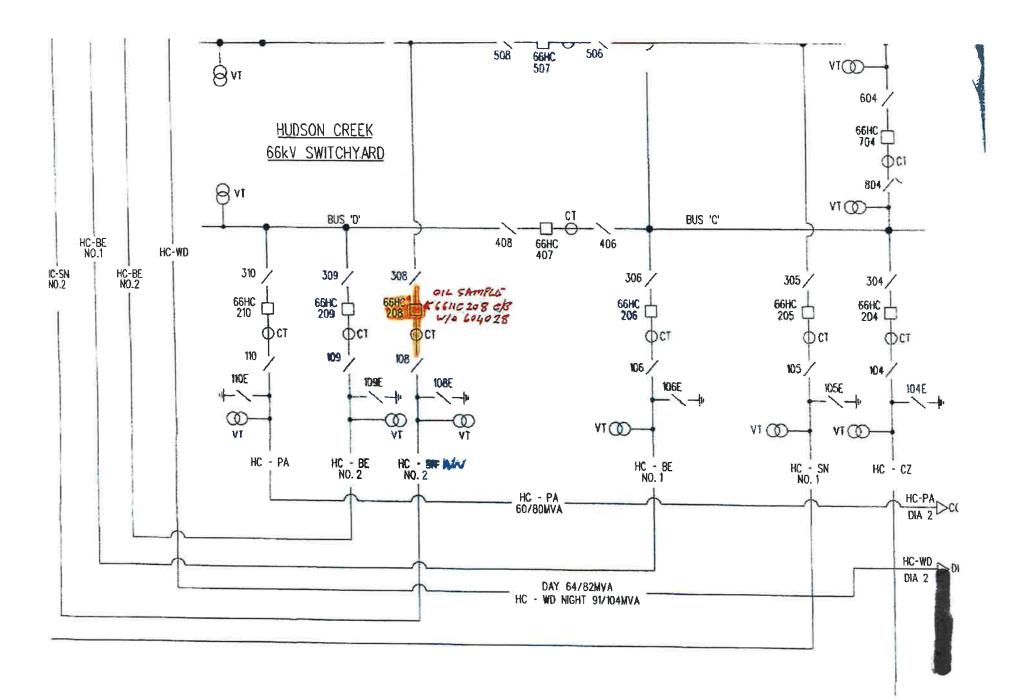
Powerv	Vater R	EQUEST FOR	ACCESS	RFA No:
BUSINESS UNIT	POWER M	TWORK'S REGIO	N/LOCATION	NORTH
the president department of the factor of the	CASS OF ALLS			
Request for work or	r test is required on the f	ollowing (please tick as appro	opriate):	
ELECTRICAL	Low Voltage	MECHANICAL	TESTING	HV LIVE LINE WORK
	Communications	-		VEGETATION MANAGEMENT
CONFINED SPACE	HOT WORK	OPERATIONAL CHECKS	ŞCAP	AUTHORITY TO WORK IN THE VICINITY
SILE BKZ	ow Person to	bein charge of work or test	or operational check	k Proposed date of work of test
Recall time (Hrs)	2.He's Business Unit	company: see all		From 12.03 2014 CO To 13.03 2014 CO
	Contact detail	52		
HUDSON	CATTLE 75	S 130/160/LV	FE-1 6	GKU BUS = 8 ,
		OW A SPARE	LINE 66	KV .
1999 - Series	Call of the Special Action of the Special Action	Volume au scale, un mi		OPERATOR REG.
	WORK CREATEN			10-2010
66 BUS - B	Vit. alt	SHOMPLE REQ.		603818
66 HC 205	C/8 916	SAMPLE RECE	w/o	581525 /All
Sandara (Series)				
Proposed A isolation 117	oparatus Appara	tas No Apparatos	Apparatus N	Apparatus Apparatus No
points 21	Sec 66 H	57/5 5 /158/14	23 V75	
3/		the second	ATTS AND ADDRESS OF TAXABLE PARTY.	
Colorado ante	20 160110	DOG TO THE REAL PROPERTY OF		
Comments: Breaking of conducto	NC 16011C	YES (10) Where be		
Breaking of conducto Phasing out/rotation	check required?	VES D Members	of work party availa	Bie to carry out PRP VIC. C
Breaking of conducto Phasing out/rocation Risk of trip to in-servi	check required? ce apparatus?	VES (D) Members VES (D) NorthCare (D) NO Mortor/eq	of work party availat in required of intern unment heaters out	uphon to customer supply? YE (C
Breaking of conducto Phasing out/rotation Risk of Empire in-Servi Work subject to weat LV isolation/streetligh	check required? C6 apparatus? ther? hts?	YES D Members YES D Notification (199 M0 Motor/eq YES (199 Install for	of work party avaita in required of intern upment heatest out poracy generator/m	uption to existence supply? Yes ( even oble spansformes:
Breaking of conducto Phasing out/repairon Risk of trip to in-servi Work subject to weat	check required? C6 apparatus? ther? hts?	YES D Members YES D Notification (199 M0 Motor/eq YES (199 Install for	of work party availat in required of intern unment heaters out	uption to existence supply? Yes ( even oble spansformes:
Breaking of conducto Phasing out/rotation Riskof trip to in-servi Work subject to weat V solation/streetligh Testing readired (pro	check required? C6 apparatus? ther? hts?	VES D Members VES D Notificat VES D Notificat VES D Install ten VES D Amendme	of work party avaita in required of intern upment heatest out poracy generator/m	option to customer supply? YES (C)
Realing of conducto Phasing out/courton Riskof Enployin-Seco Work subject to x-cat LV isolation/streetligh Testing required (pro Rest 1997) NAME:	check required? C6 apparatus? ther? hts?	YES D Members YES D Notification (199 M0 Motor/eq YES (199 Install for	of work party avaita in required of intern upment heatest out poracy generator/m	uption to existence supply? Yes ( even oble spansformes:
Realing of conducto Phasing out/courton Riskof Enployin-Seco Work subject to x-cat LV isolation/streetligh Testing required (pro Rest 1997) NAME:	check required? C6 apparatus? ther? hts?	VES CO Members VES CO Northicate VES OF Metor/sg VES CO Amendate SIGNATURE:	of work party avaita in required of intern upment heatest out poracy generator/m	option to customer supply? YES (C)
Realing of conducto Phasing out/rotation Riskof tripitoin-Servi Work subject to weat LV isolation/streetligh Testing required (pro NAME: Position:	check required? C6 apparatus? ther? hts?	VES COMMENSION VES COMMENSION VES COMMENSION VES COMMENSION SIGNATURES Contact details	of work party avaita in required of intern upment heatest out poracy generator/m	option to customer supply? YES (C)
Breaking of conducto Phasing out/rotation Risk of Empire in-Servi Work subject to weat LV isolation/streetligh	check required? ice apparatus? ther? http? nide detail\$1?	VES CO Members VES CO Northicate VES UP Northicate VES CO Install ten VES CO Amendme SIGNATURE:	of work party avaita in required of intern upment heatest out poracy generator/m	Inclus run Statmer supply? YES, KO Softle run Statmer: M Agrount certured? ABS, KO DATE 20/2/14 TIME 130
Reading of conducto Phasing out/courton Risk of tripifolin-Seco Work subject to weat LY solution/streetligh Testing exculted [pro NAME: Position: Pasition: NAME: ARPROVED (VES) Comments:	check required? Ce apparatus? ther? ther? mide details?? NO Cor	VES SD Members VES SD NorthCat VES VE Install ten VES NO Install ten SIGNATURE Contact details:	of work party avaita in required of intern upment heatest out poracy generator/m	Inclus run Statmer supply? YES, KO Softle run Statmer: M Agrount certured? ABS, KO DATE 20/2/14 TIME 130
Reading of conducto Phasing out/courton Risk of tripifolin-Seco Work subject to weat LY solution/streetligh Testing exculted [pro NAME: Position: Pasition: NAME: ARPROVED (VES) Comments:	check required? ice apparatus? ther? http? nide detail\$1?	VES SD Members VES SD NorthCat VES VE Install ten VES NO Install ten SIGNATURE Contact details:	of work party avaita in required of intern upment heatest out poracy generator/m	Inclus run Statmer supply? YES, KO Softle run Statmer: M Agrount certured? ABS, KO DATE 20/2/14 TIME 130
Reading of conducto Phasing out/rotation Risk of tripitolin-Serio Work subject to weat LV isolation/streetligh Testing required (pro NAME: Position: NAME: Position: NAME: ARPROVED (VES) Comments:	check required? ce apparatus? the? htts? mide details?? NO Corr Courses - 7	VES D Members VES D NorthCare VES D NorthCare VES D Install ten VES D Install ten Amendine SIGNATURE Contact details	of work party synta in required of lotern apprent brakest out poraci penerstown nts to operational d	DATE 20/2/14 TIME
Resalating of conducto Phasing out/rotation Risk of tripifolin-Seco Work subject to weat LV isolation/streetligh Testing regulated (pro NAME: Position: NAME	check required? ce apparatus? ther? htts? mide details?? NO CONCERNENT COULDERS - O t is approved to proceed	VES SD Members VES SD NorthCat VES VE Install ten VES NO Install ten SIGNATURE Contact details:	of work party synta in required of lotern apprent brakest out poraci penerstown nts to operational d	DATE 20/2/14 TIME
Realong of conducto Phasing out/rotation Risk of tripitolin-servi Work subject to weat V solarion/streetligh Testing required (pro NAME: Position: NAME: Position: NAME:	check required? ce apparatus? ther? http://wide.decalist? NO Control Contr	VES OF Members VES OF MonthCar- VES OF MonthCar- VES OF MonthCar- VES OF MonthCar- VES OF MonthCar- VES OF MonthCar- VES OF MATURE: Contact details: SIGNATURE:	of work party synta in required of lotern apprent brakest out poraci penerstown nts to operational d	Applor to customer supply? YES (0) State Tax Statmer: An Apply? YES (0) DATE 20/2/14 TIME 130 DATE 20/2/14 TIME 130 DATE: 2/2/14 TIME: DATE: 2/2/14 TIME: DATE: 11ME:
Resalating of conductor Phasing out/countron Risk of tripifolin-Secon Work subject to weat ty solation/streetligh Testing required (pro- NAME: Posifion: Pasifion: NAME: ARPRGVED (TES) Comments: Co	check required? ice apparatus? ther? htts? NO Cor Clucks - A is approved to proceed work or test	VES OF Members VES OF NorthCare VES OF NorthCare VES OF Installer VES OF Installer SIGNATURE Contact details SIGNATURE Tract details	of work party synta in required of lotern apprent brakest out poraci penerstown nts to operational d	apport to customer supply? YES (0) Second Stansformer: Million DATE 20/2/14 TIME 130 DATE 3/2/14 TIME 130 DATE 3/2/14 TIME

PowerWater REQUEST FOR ACCESS RFA No: 061160					
BUSINESS UNIT	POWER	NETWORK'S REGIO	N/LOCATION A	DRTH	a same to an and
REQUESTION	CRODEDAILS*	the following (please tick as appro	oriate):		
Request for work of	High Voltage			HV LIVE LINE	NORK
ELECTRICAL	Low Voltage		TESTING	VEGETATION MAN	AGEMENT
CONFINED	Communicatio	OPERATIONAL	SCAP	AUTHORITY TO WI	
SED BEZON		rson to be in charge of work or test	or operational check	Proposed date o	f work or test
Work order No Recall time (Hrs)	/HR Busines	s Unit/Company:		From 13 05	20 4 0,00
Inter Aune (ana)	Contect			10 13 03	2.614 0.500
	CREAK.	<u> AC = 1</u>	UR 6612V OPER	LINE LINE TOR RER	0.18
OIL SAM	LES KD		66HC208 C 6HC711 C		001
Proposed solation points	ISX II	Apparatus No Apparatus CONCECTI 4 ISOL CONCECTI 5 ISOC ECTICECTI 5	Apparatus No USAC 765 663/C 269	Apparatus 8 8 9 7 1 4 1 9	Appacatos No
Comments: Breaking of conduct Phasing out/rotation tisk of this to in-ser	n check requited? vice apparatus?	YES NO Notificati	of work party sysiab.	e to carry out PRI? Ition to customer supply?	14 18 80 14 14 18 14 18 14 18 18 18 18 18 18 18 18 18 18 18 18 18 18 18 1
Nork subject to we AV (colation/street) (esting required (pr	chts?	YES AL Installer	nporary generation/mo ents to operational da	bile transformer?	NE CO
NAME: Position: PL	176	SIGNATURE: Contact details		DATE 24/1	/16 TIME 1300
NAME:		SIGNATURE:		DATE 3/3	A TIME:
to maintain the	1 1 222	- AP ×2			
		proceed WITHOUT an access author SIGNATURE:	inty Op ch	ecks Specifie DATE:	d work/test TIME:
ONTROLLER NAM	The same state of the same sta	SIGNATORE.			
erson in charge o AME:	A, NOIN OF LEST	SIGNATURE:		DATE:	TIME:
Vork or test com	oleted			DATE:	TIME:
IAME:		SIGNATURE:	2	DATE.	100.000

-







From:	
Sent:	Tuesday, 18 February 2014 4:55 PM
To:	
Cc:	
Subject:	Requested Outage Assessment - HC BE AR
•	

#### Steve,

The outages you have requested would be best done as 4 separate outages, I've assumed each outage will require an 8 hour window:

#### 1. BE Bus A

Takes out of service, 66 BE Bus A, 66 HC-BE 1, 66 BE-CA and 66/11 BE T1.

Has 3 lines overloading post contingent. System studies suggest that the maximum load allowable to not overload past short term ratings is 215 MW.

If this work is urgent, night work will be required. Currently this work can be done between 2200 and 0600. If you require this work to be done during daylight hours, then weekends allow work to be done up until 1200.

#### (0400 Start)

For week day work during daylight hours, this will need to wait until the end of May to be done.

#### 2. BE Bus B

Takes out of service, 66BE Bus B, 66 HC-BE 2 and 66/11 BE T2

Has 4 lines overloading post contingent. System studies suggest that the maximum load allowable to not overload past short term ratings is 235 MW.

If this work is urgent, night work will be required. Currently this work can be done between 1900 and 0800. If you require this work to be done during daylight hours, then weekends allow work to be done at all times. For week day work during daylight hours, this will need to wait until May to be done. (Still weather dependent,

reliably from the end of May)

#### 3. HC Bus C

Takes out of service, 66HC Bus C, 132/66 HC T2, 66 HC-BE 1, and 66 HC-CZ

Has 5 lines overloading post contingent. System studies suggest that the maximum load allowable to not overload past short term ratings is 150 MW.

If this work is urgent, night work will be required. Currently this work can be done between 0000 and 0500.

This work must be done overnight, as daytime loads exceed 150MW at nearly all times of the year. The times which day time loading is below 150MW is weather dependent and hard to predict long term. In June the window extends to between 2300 and 0600 (most days).

Please note that Weddell Generation will have an impact on this outage.

#### 4. HC Bus B

Takes out of service, 66HC Bus B, 132/66 HC T1

Has 1 lines overloading post contingent. System studies suggest that the maximum load allowable to not overload past short term ratings is 150 MW.

If this work is urgent, night work will be required. Currently this work can be done between 0000 and 0500. This work must be done overnight, as daytime loads exceed 150MW at nearly all times of the year. The times which day time loading is below 150MW is weather dependent and hard to predict long term. In June the window extends to between 2300 and 0600 (most days).

Please note that Weddell Generation will have an impact on this outage.



# **Appendix B**

Weddell Power Station – Lessons Learnt

Name:	System Black Event that occur on 12/03/2014 (Weddell Power Station)			
Prepared By:				
Date (MM/DD/YYYY):	18/03/2014			
Attendees:				
Purpose:	The purpose of this document is to record the experience gained during the System Black Event on the 12/03/2014 at Weddell Power Station. It aims to detail the points of failure and successes and identify potential areas of improvement. Implementing the compiled recommendations will help make the Black Start System more robust improve the efficiency of the recovery efforts and shorten restoration time.			
A) List of Biggest Successes Description	Factors that Promoted this Success			
Group effort during the restoration	Everyone had knowledge and contributed to solving the complex problems during the System Black.			
All work was done with safety in mind	There was good communication between all staff on site during the restoration.			
3) List of Biggest Failurcs. Description	Net Effect on Restoration:			
he Black Start Generator was left in ne "Off" position.	This is the top contributing factor for the delay in the restoration of Weddell. If the BS Generator was left in the "Auto" position it would have started automatically and restored power to the BOP Board which would have changed the UPS batteries. Hence, the issues with closing the B/S generator breaker BOQ-Q3 would not have eventuated because control power from the UPS would still be live. The DCS system would also be online which would avoid the lengthy reboot time.			
he UPS batteries are a known roblem and were in the process of eing changed out	The temporary batteries in the UPS system only have approximately 40 mins of life. Hence, by the time staff arrived to start the black start generator the UPS was alread depleted. With no control power from the UPS it was not possible to close the BS generator onto the BOP Board. A temporary cable was installed from the terminals of the BS Generator to the UPS distribution board to get around this problem. This added 1-2 hours to restoring the station.			
he DCS reboot time was very long	Once power was restored to the Station all the DCS computers were restarted. The reboot time consumed at least 30-45mins.			
ver pressurisation	The gas pressurisation caused multiple failed starts on both Unit 1 and 3.			
) List of Areas of Potential aprovement:	Possible Mitigation			
escription				
evise the Black Start Procedures	Review the black start procedure for Weddell and make amendments based on the system black experience. Leave a final hard copy in the control room.			
nange out the UPS batteries as on as possible	Changing out the batteries should be a high priority.			
ore training on the Black Start ocedure	Once the Black Start Procedure is amended it should be communicated to all operational staff.			
aintenance of Plant/Equipment ating to the Black Start System	All Plant/Equipment relating to the Black Start System should be given a high priority when maintenance is required. This includes the 7 Circuit Breakers, UPS System, Black Start Generator, BS Generator Battery Charger and BS Generator controller.			
plement monitoring of the UPS in Control System	The status of the UPS should be monitored in the DCS with Alarms.			
d all the UPS System to an existing vernment Contract	There is a contract available for monitoring, repairing and commissioning UPS System. All UPS systems at CIPS and WPS will be added to the contract.			
	When over-pressurisation occurs it is recommended to isolate all pressure regulators			

	turbine is started from a station black. Revise the over pressurisation procedure to include this.
Review the Call-out Procedure	The process for informing staff with the correct technical expertise, to attend site need to be reviewed. Staff that assisted in the restoration could have been informed earlier.
Monitor the position of the of the Black Start Generator Switch in the DCS	If possible monitor the position of the Black Start Generator Switch to avoid the same issue.
Review the spare parts for all the breakers in the BS System	The essential spares need to be reviewed, purchased and kept in stock.
Regular testing for the Black Start System as a whole	It is suggested that testing of the black start system should be conducted twice a year in April and September to prove reliability. Load testing of the BS genset should be conducted fortnightly.

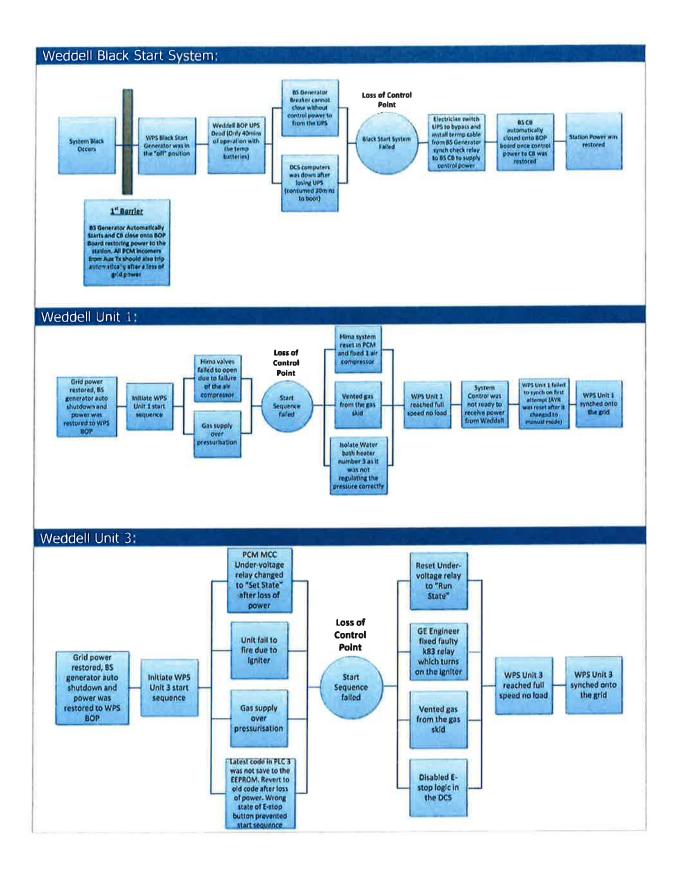
#

r 1

ų

**\*** 5<sub>€</sub>





# Australia

#### Brisbane

Level 2, 555 Coronation Drive Toowong QLD 4066 Telephone +617 3377 7000 Fax +617 3377 7070

### Melbourne

Level 15, 607 Bourke Street Melbourne VIC 3000 Telephone: +613 9810 5700 Fax: +613 9614 1318

# Perth

Level 6, 600 Murray Street West Perth WA 6005 Telephone +618 9485 3811 Fax +618 9481 3118

# Sydney

Level 17, 141 Walker Street North Sydney 2060 Telephone: +612 9495 0500 Fax: +612 9495 0520

# Asia

Hong Kong

Level 32, 248 Queen's Road East Wanchai, Hong Kong Telephone: +852 2722 0986 Fax: +852 2492 2127



Evans & Peck Group Pty Ltd ABN50 098 008 818 E: info@evanspeck.com W: www.evanspeck.com